

**DEPARTMENT OF THE TREASURY
LIMITED-SOURCES JUSTIFICATION**

This acquisition is conducted under the authority of the Multiple Award Schedule Program (see FAR 8.401)

1. Identification of the agency and the contracting activity:

The requiring activity is the Bureau of the Fiscal Service (Fiscal Service), Disbursing and Debt Management (DDM), and the contracting activity is Fiscal Service, Division of Procurement Services.

2.a Nature and/or description of the action being approved:

The purpose of this limited-sources justification is to obtain approval to award a sole source Time and Material (T&M) BPA Order against the Creol Consulting (Creol) OneARC Strategic Support Services (OSSS) BPA 2033H620A00013 (against Creol's GSA Contract GS-35F-0480X) for the purchase of professional services in support of DDM's Debt Program Accounting System (DPAS), as described in section 3.a below. The Period of Performance (POP) is inclusive of one (1) 12-month Base Period, one (1) 12-month Option Period, a Not-to-Exceed (NTE) CLIN for potential overtime costs, and a NTE CLIN for travel. The need-by date is 04/30/2024.

2.b Name of the vendor: Creol (Small Business)

2.c Requisition No.: FSA-48140400-24-002

2.d Bridge contract: Yes No

2.e Brand name: Yes No

3.a A description of the supplies or services required to meet the agency's needs:

The proposed acquisition is for support services for the DPAS which can be performed by only one source. DDM requires specialized support for transitioning the DPAS to a cloud environment. The Program Office has requested a T&M BPA Order inclusive of a 12-month Base Period, one (1) 12-month Option Period, a Not-to-Exceed (NTE) CLIN for potential overtime costs, and a NTE CLIN for travel.

The DPAS must be transitioned from the Fiscal Service mainframe to a cloud environment as part of the Platform Evolution Program (PEP). PEP is a joint effort between Fiscal Service and the Treasury Relations and Support Office (TRSO) of the Federal Reserve System (FRS) to coordinate migration of FRS/Treasury applications to the cloud. The required services will include testing and confirmation of the transition solution, troubleshooting, and operational support for the DPAS transition¹.

It is anticipated that this requirement will utilize the following Labor Rates established on Creol's OSSS BPA



3.b Includes IT: Yes No

¹ DPAS transition development and implementation will be a joint effort by Fiscal Service, the Federal Reserve Bank of Kansas City (FRB-KC), and Office of the Chief Information Officer (OCIO) of the Departmental Offices.

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4.a Identification of the authority being used (Check the appropriate box that applies).

- FAR 8.405-6(a)(1)(i)(A) – An urgent and compelling need exists, and following the procedures would result in unacceptable delays.
- FAR 8.405-6(a)(1)(i)(B) – Only one source is capable of providing the supplies or services required at the level of quality required because the supplies or services are unique or highly specialized.
- FAR 8.405-6(a)(1)(i)(C) – In the interest of economy and efficiency, the new work is a logical follow-on to an original Federal Supply Schedule order or BPA provided that the original order or BPA was placed in accordance with FSS procedures in accordance with the applicable Federal Supply Schedule ordering procedures. The original order or BPA must not have been previously issued under sole-source or limited-sources procedures.
- FAR 8.405-6(b) – Items peculiar to one manufacturer. (i.e., Brand Name specifications)

4.b Supporting Rationale:

The proposed support services provide the following salient functional, performance characteristics, and level of quality that will satisfy the Government's needs that no other solution appears to have at this time based on the current market research efforts conducted by the Government that requires the use of the authority cited in 4.a:

- i. The proposed contractor is the only source that has sufficient technical and historical knowledge of all the relevant DPAS inputs, outputs, and interfaces with source systems including but not limited to ARC's Oracle environment and the FRB-KC.
- ii. The DPAS is a mission-critical system which requires a seamless transition to the cloud environment. Creol SMEs are uniquely qualified to understand all the requirements, interfaces, and DPAS design which will allow them to support Fiscal Service, FRB-KC, and OCIO of the Departmental Offices with the development and implementation of DPAS transition to the cloud environment.
- iii. Creol has specialized knowledge and experience regarding previous DPAS issues and resolutions which makes them uniquely capable to provide efficient troubleshooting and operational support for the upcoming transition which is not available from any other source.