

**DEPARTMENT OF STATE**

**22 CFR Parts 120, 122, 123, 124, and 129**

[Public Notice: 11094]

**International Traffic in Arms Regulations: Notification of Temporary Suspension, Modification, or Exception to Regulations**

**AGENCY:** Department of State.

**ACTION:** Temporary suspensions, modifications, and exceptions.

**SUMMARY:** The Department of State is issuing this document to inform the public of certain temporary suspensions, modifications, and exceptions for the durations described herein to several provisions of the International Traffic in Arms Regulations (ITAR). These actions are taken in order to ensure continuity of operations within the Directorate of Defense Trade Controls (DDTC) and among entities registered with DDTC pursuant to the ITAR during the current SARS-COV2 public health emergency. **DATES:** This document is issued May 1, 2020.

**FOR FURTHER INFORMATION CONTACT:** Sarah Heidema, Office of Defense Trade Controls Policy, U.S. Department of State, telephone (202) 663-1282, or email [DDTCResponseTeam@state.gov](mailto:DDTCResponseTeam@state.gov). **ATTN:** Notice of Suspension, Modification, or Exception.

**SUPPLEMENTARY INFORMATION:** In order to ensure continuity of operations within the Directorate of Defense Trade Controls (DDTC) and among entities registered with DDTC pursuant to part 122 of the International Traffic in Arms Regulations (ITAR), DDTC provides notice of the temporary suspension, modification, or exception to several ITAR provisions. These actions are being taken pursuant to ITAR § 126.2, which allows for the temporary suspension or modification of provisions of the ITAR, and ITAR § 126.3, which allows for exceptions to provisions of the ITAR. These actions are in the interest of the security and foreign policy of the United States. Further, they are warranted as a result of the exceptional and undue hardships and risks to safety caused by the public health emergency related to the SARS-COV2 pandemic. The President declared a national emergency on March 13, 2020, as a result of this public health crisis.<sup>1</sup>

1. As of February 29, 2020, a temporary suspension, modification,

and exception to the requirement in ITAR parts 122 and 129 to renew registration as a manufacturer, exporter, and/or broker and pay a fee on an annual basis by extending ITAR registrations with an expiration date of February 29, March 31, April 30, May 31, or June 30, 2020—for two (2) months from the original date of expiration.

2. As of March 13, 2020, a temporary suspension, modification, and exception to the limitations on the duration of ITAR licenses and agreements contained in ITAR parts 120 through 130, including but not necessarily limited to ITAR §§ 123.5(a), 123.21(a), and 129.6(e), to extend any license or agreement that expires between March 13, 2020 and May 31, 2020—for six (6) months from the original date of expiration so long as there is no change to the scope or value of the authorization and no Name/Address changes are required. This six (6) month extension is warranted in light of the unique challenges applicants face in the current environment when attempting to coordinate with U.S. and foreign business partners regarding the scope of applications.

3. As of March 13, 2020, a temporary suspension, modification, and exception to the requirement that a regular employee, for purposes of ITAR § 120.39(a)(2), work at the company's facilities, to allow the individual to work at a remote work location, so long as the individual is not located in Russia or a country listed in ITAR § 126.1. This suspension, modification, and exception shall terminate on July 31, 2020, unless otherwise extended in writing.

4. As of March 13, 2020, a temporary suspension, modification, and exception to authorize regular employees of licensed entities who are working remotely in a country not currently authorized by a technical assistance agreement, manufacturing license agreement, or exemption to send, receive, or access any technical data authorized for export, reexport, or retransfer to their employer via a technical assistance agreement, manufacturing license agreement, or exemption so long as the regular employee is not located in Russia or a country listed in ITAR § 126.1. This suspension, modification, and exception shall terminate on July 31, 2020, unless otherwise extended in writing.

**Authority:** 22 CFR 126.2 and 126.3

**Zachary A. Parker,**

*Director, Office of Directives Management, U.S. Department of State.*

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**DEPARTMENT OF THE TREASURY**

**Fiscal Service**

**31 CFR Part 208**

[Docket No.: FISCAL-2018-0001]

RIN 1510-AB26

**Management of Federal Agency Disbursements**

**AGENCY:** Bureau of the Fiscal Service, Fiscal Service, Treasury.

**ACTION:** Final rule.

**SUMMARY:** The Department of the Treasury (Treasury), Bureau of the Fiscal Service (Fiscal Service or “we”), is adopting the changes proposed in its Notice of Proposed Rulemaking for its regulation that requires electronic delivery of all Federal payments aside from tax payments. The final rule eliminates obsolete references in the regulation, including references to the Electronic Transfer Account (ETA<sup>SM</sup>). In addition, the final rule provides for the disbursement of non-benefit payments, including tax payments, through Treasury-sponsored accounts, such as the U.S. Debit Card. The final rule does not mandate the electronic delivery of tax payments or affect the Direct Express<sup>®</sup> program, which will continue to be available to recipients of benefit payments.

**DATES:** Effective June 1, 2020.

**ADDRESSES:** You can download this final rule at the following internet address: <https://fiscal.treasury.gov/fsservices/gov/pmt/eft/regulations.htm>.

**FOR FURTHER INFORMATION CONTACT:** Brett Smith, Director, EFT Strategy Division, at (202) 874-6666 or [brett.smith@fiscal.treasury.gov](mailto:brett.smith@fiscal.treasury.gov); Natalie H. Diana, Senior Counsel, at (202) 874-6680 or [natalie.diana@fiscal.treasury.gov](mailto:natalie.diana@fiscal.treasury.gov); or Caitlin Gehring, Attorney Advisor, at (202) 874-5710 or [caitlin.gehring@fiscal.treasury.gov](mailto:caitlin.gehring@fiscal.treasury.gov).

**SUPPLEMENTARY INFORMATION:**

**I. Background**

On October 16, 2019, we published a Notice of Proposed Rulemaking (NPRM) at 84 FR 55267, requesting comment on proposed amendments to 31 CFR part 208 (part 208), which implements the requirements of 31 U.S.C. 3332 (Section 3332). Section 3332 generally requires that all Federal nontax payments be made by electronic funds transfer (EFT), unless waived by the Secretary of the Treasury. The Secretary must ensure that individuals required to receive Federal payments by EFT have access to an account at a financial institution “at

<sup>1</sup> Proclamation 9994 of March 13, 2020, 85 FR 15337 (Mar. 18, 2020).

a reasonable cost” and with “the same consumer protections with respect to the account as other account holders at the same financial institution.” See 31 U.S.C. 3332(f), (i)(2). Direct deposit is the primary method used to make EFT Federal payments. We are updating part 208 to reflect the evolution of Fiscal Service’s payment technologies and to eliminate obsolete ETA references and expired EFT waiver categories. The waiver categories that have not expired remain in place without change. We are adopting as final all of the amendments proposed in the NPRM.

Fiscal Service has had great success in reducing check payments, but still must print and mail more than 50 million checks each year. More than half of these are for non-benefit payments, especially tax payments. Over the years, Fiscal Service has implemented multiple solutions to facilitate electronic payments.

#### A. ETA

In conjunction with the 1998 publication of part 208, Fiscal Service developed the ETA, a low-cost account offered by participating financial institutions for those individuals who wish to receive their Federal payments by direct deposit. See Notice of Electronic Transfer Account Features, 64 FR 38510 (July 16, 1999). Fiscal Service determined to end the program in 2017 and as of September 2018 all ETA accounts were closed.

#### B. Direct Express® Card

In 2008, Fiscal Service introduced the Direct Express® Debit MasterCard® card. The Direct Express card is a low-cost prepaid debit card account developed for Federal benefit recipients (initially, for Social Security and Supplemental Security Income payment recipients). In 2010, Fiscal Service amended part 208 to establish the Direct Express card as an account that meets the requirements of Section 3332(i), which ensures that payment recipients have access to an account at a reasonable cost and with the same consumer protections as other account holders at the financial institution that issues the card.

#### C. U.S. Debit Card

Since 2008, Fiscal Service has also sponsored another prepaid card account, the U.S. Debit Card, to support our efforts to reduce the number of non-benefit payments made by cash or check. The U.S. Debit Card program enables agencies to make Federal non-benefit payments to recipients through prepaid debit cards instead of through checks or cash. The accounts are issued, and the program is operated, by a

financial institution designated as Fiscal Service’s financial agent. Federal entities and programs use the U.S. Debit Card to make payments for a variety of purposes, including stipends, awards, grants, and travel reimbursements for local visitors and international guests.

In recent years, Fiscal Service has engaged in testing and developing payment methods to facilitate the electronic delivery of Federal non-benefit payments, in order to reduce check payments and provide more options for payment recipients. In particular, Fiscal Service is testing the delivery of payments to virtual accounts (which are accessed online or through a mobile device rather than a plastic card), as well as implementing capabilities to enable payment recipients to receive payments in real-time by providing a debit card number. The U.S. Debit Card program now includes this functionality.

#### II. Public Comment and Fiscal Service Response

Fiscal Service sought public comment on the proposed rule for 60 days to assist the agency in giving full consideration to the matters discussed in the proposed rule. We received comments from one company, Visa, Inc. Visa supported the proposed changes and suggested one clarification. We appreciate Visa’s support of the changes and Fiscal Service’s efforts to embrace innovative payment technologies.

Visa recommended clarifying the definition of “electronic funds transfer” to include disbursements to Treasury-sponsored accounts made through any electronic payment method, including but not limited to debit and credit networks, push payments, and mobile payments. Currently, Part 208 defines “electronic funds transfer” as a transfer “that is initiated through an electronic terminal, telephone, computer, or magnetic tape,” and gives examples of “Automated Clearing House transfers, Fedwire transfers, and transfers made at automated teller machines and point-of-sale terminals.” As Visa noted in its comment, the definition of “electronic funds transfer” is taken from the statute that Part 208 implements. See 31 U.S.C. 3332(j)(1). (Note that the definition is also substantially the same definition used in the Electronic Fund Transfer Act. See 12 U.S.C. 1693a(7).)

We believe that departing from the statutory definition in the rule could cause confusion by implying that the regulation covers transfers that the statute does not. Accordingly, we are not revising the definition of “electronic funds transfer” in the final rule. However, disbursements to Treasury-

sponsored accounts may be made using any kind of electronic funds transfer, including mobile payments, push payments and payment over debit and credit card networks, whether these payment methods are expressly referenced in the wording of the definition or not.

#### III. Summary of Final Rule

In the Final Rule we are adopting all of the amendments to part 208 that were proposed in the NPRM, as follows:

We are removing now-obsolete references to the ETA from the regulation. The ETA program ended in September 2018.

We are eliminating waiver provisions that have expired due to the passage of time. When part 208 was promulgated in 2010, it included a provision stating that individuals receiving Federal payments by check on March 1, 2011, could continue to do so through February 28, 2013. In addition, the rule provides that individuals who file claims for Federal benefits before March 1, 2011, and who request check payments when they file, may receive payments by check through February 28, 2013. Since the February 28, 2013 deadline has expired, these provisions no longer have any effect and there is no purpose in retaining them in the rule. All other waiver provisions remain unchanged.

We are amending the definition of “Federal payment” for purposes of part 208 to include payments made under the Internal Revenue Code of 1986, to support the delivery of tax payments via Treasury-sponsored accounts. Tax payments continue to be excluded from the electronic payment mandate that applies to other Federal payments, consistent with Section 3332. However, the definitional change provides flexibility to offer taxpayers Treasury-sponsored accounts as an electronic payment alternative for the receipt of tax payments on a voluntary basis.

Lastly, we are revising part 208 to provide for the use of other “Treasury-sponsored accounts” for the delivery of Federal payments. The revisions provide flexibility to implement new methods of making payments, with the ultimate goal of reducing check payments, modernizing Fiscal Service’s payment capabilities, and offering payment recipients electronic alternatives to checks or direct deposit to a traditional bank account. We are not changing the regulatory treatment of Direct Express accounts or making any changes to the Direct Express program. The concept of Treasury-sponsored accounts and the features of the U.S.

Debit Card program are discussed immediately below.

*A. Treasury-Sponsored Accounts*

In order to support existing and emerging methods of paying individuals, Fiscal Service is adding a new term, “Treasury-sponsored account,” to the regulation. A Treasury-sponsored account is defined as an account that a Treasury-designated financial agent establishes and administers for an individual for the disbursement of Federal payments, upon terms and conditions that Treasury considers appropriate. The term “Treasury-sponsored account” includes, but is not limited to, Direct Express and U.S. Debit Cards. Although Fiscal Service does not have current plans to develop Treasury-sponsored accounts other than Direct Express and U.S. Debit Cards, this terminology provides flexibility for the future.

Currently the regulation only addresses the use of accounts established by financial agents to accomplish disbursement of benefit payments and accounts established for disaster victims. The final rule broadens the uses of accounts established by financial agents for disbursement purposes, including to disburse not just benefit payments but also miscellaneous, vendor, expense reimbursement and tax payments. Treasury-sponsored accounts are required to be made available at a reasonable cost and with the same consumer protections provided to other account holders at the financial institution, thereby meeting the requirements of Section 3332.

*B. U.S. Debit Card*

Historically, Fiscal Service structured the U.S. Debit Card program as a conventional general purpose prepaid card program, which provides payment recipients with access to their funds via a plastic card. Recently, Fiscal Service expanded the U.S. Debit Card program to include a new virtual account option, which allows payment recipients to establish a prepaid account accessible through their mobile devices or online without the use of a plastic card. Payment recipients who open a virtual U.S. Debit Card account have the capability to move their funds in real-time through Direct to Debit functionality, which allows the cardholder to transfer funds on the basis of a debit card number. They may also opt to have a plastic U.S. Debit Card to access funds in the account if they so choose.

In the NPRM, Fiscal Service described the features and fees of the U.S. Debit Card and requested comment on our view that the U.S. Debit Card meets the statutory “reasonable cost” and “same consumer protection” requirements of Section 3332. One comment was received in support of that view. No comments were received in opposition of that view.

As discussed in the NPRM, a 2014 study by the Federal Reserve Bank of Kansas City found that prepaid cardholders pay, on average, \$11 per month in fees. Some of the fees included in that amount are monthly, account maintenance, IVR and ATM balance inquiry, ATM withdrawal, PIN and signature transaction, and declined

transaction fees. See General Purpose Reloadable Cards: Penetration, Use, Fees and Fraud Risks, The Federal Reserve Bank of Kansas City, RWP 14–01, February 2017. In contrast, the U.S. Debit Card carries no monthly fee and can be used at no cost in many cases. There are no fees for cardholders to sign up for or activate the card; receive deposits; make purchases at retail locations, online or by telephone; or get cash at retail locations and financial institutions. Cardholders can check their balances and sign up for alerts via the mobile app, text, telephone or email. If desired, a cardholder may receive a monthly paper statement. There are no fees for declined transactions. Cardholders may close their card account at any time without a fee.

Cardholders may make purchases anywhere VISA® is accepted, including millions of retail locations worldwide, online, or by telephone. Similarly, cardholders may make unlimited free cash withdrawals and check their account balances at Allpoint ATMs as well as one free out-of-network ATM cash withdrawal for every Federal payment the cardholder receives. There are also other means by which cardholders may access their funds for free. Cardholders can transfer funds for free to a bank account and have free use of Money Network™ checks to access their funds. The free services and minimal fees are fully disclosed in materials that are provided to new U.S. Debit Card account holders, as shown in the following chart:

FEE SCHEDULE

Transaction type	Fees
Inactivity Fee *1 (3 consecutive months of no activity) .....	\$1.50.
Money Network™ Check (use, order, or stop payment; cash at participating check-cashing locations) .....	0.00.
Signature Point-of-Sale Transactions (for purchases, declines and returns)   U.S. and Non-U.S .....	0.00.
PIN Point-of-Sale Transactions—with or without Cash Back (for purchases and declines)   U.S. and Non-U.S .....	0.00.
PIN Point-of-Sale Transactions—with or without Cash Back (for returns)   U.S. and Non-U.S .....	0.00.
ATM Withdrawals   U.S. In-Network ATMs including AllPoint Network ATMs (Unlimited) .....	0.00.
ATM Withdrawals   U.S. Out-of-Network ATMs (First Free per deposit) .....	2.00.
ATM Withdrawals   Non-U.S. ATMs .....	3.00.
ATM Inquiries   U.S. and Non-U.S .....	0.25.
Declined Point-of-Sale (POS) Transaction .....	0.00.
Bank Teller Over-the-Counter Cash Withdrawal (at any bank that displays the logo shown on your card) .....	7.00.
Third-party wallet tokenization (load, transfer, or ACH) * .....	0.01.
Transfer Funds to a Bank Account via ACH transfer * .....	0.00.
Monthly Paper Statement by Mail * .....	0.00.
Periodic Monthly Paper Statement Expedited Mail * .....	N/A.
Balance Inquiries and Alerts   via Mobile App, Automated Phone System, Customer Service, Online Access, or Notifications (push, email or text) * .....	0.00.
Customer Service 24/7 * .....	\$0.00.
* Disbursement or funds transfer via Direct to Debit .....	* 0.15 + Network Costs.
Replacement Card with Standard Delivery .....	\$7.50.
Replacement Card with Expedited Delivery .....	24.50.

U.S. Debit Card cardholders are protected by Regulation E (12 CFR part 1005), which generally provides certain protections to a cardholder whose card is lost or stolen, as well as VISA's Zero Liability protection. Card balances are covered by deposit insurance by the Federal Deposit Insurance Corporation (FDIC) to the extent allowed by law.

#### IV. Section-by-Section Analysis

##### § 208.1

We are amending § 208.1 by removing the statement that part 208 does not apply to tax payments. In the final rule, part 208 allows for the delivery of tax payments to Treasury-sponsored accounts, but does not mandate that tax payments be made by EFT.

##### § 208.2

The definition of "disbursement" in the context of electronic benefit transfer, is broadened into a definition of disbursement for not just benefit payments but also non-benefit payments. The final rule substitutes the phrase "payments electronically delivered to Treasury-sponsored accounts" for the existing phrase "electronic benefit transfer."

The definition of "electronic benefits transfer" (EBT), substitutes the phrase "Treasury-sponsored account" for the existing phrase "a Direct Express card" and removes the reference to the ETA. Thus, the definition of electronic benefits transfer includes Direct Express but not be limited to Direct Express. A reference to Public Law 104–208 has been added to make it clear that the definition of "electronic benefits transfer" applies to the various references in the public law to electronic benefits transfer.

We are eliminating the definition of ETA.

We are amending the definition of Federal payment to include payments made under the Internal Revenue Code of 1986, which are currently excluded from the definition.

The definition of Financial Agent is revised to include a financial institution that has been designated by Treasury as a Financial Agent for the provision of electronic funds transfer services as well. Currently, the definition of Financial Agent for purposes of part 208 is limited to a financial agent that provides electronic benefit transfer (EBT) services.

We added a new term, "Treasury-sponsored account," defined as a Direct Express card account, a U.S. Debit Card account, or another account established pursuant to § 208.5 or § 208.11.

We added a definition of U.S. Debit Card to part 208.

##### § 208.3

Section 208.3 currently states that, subject to § 208.4, and notwithstanding any other provision of law, all Federal payments made by an agency shall be made by electronic funds transfer. Section 208.3 added a sentence stating that this requirement does not apply to payments under the Internal Revenue Code of 1986. The sentence is necessary because the change to the definition of Federal payment includes payments made under the Internal Revenue Code of 1986.

##### § 208.4

Section 208.4 contains waivers from the requirement that a Federal payment be made electronically. We are eliminating the text of current paragraphs (a)(1)(i) and (ii). Those provisions provide, respectively, (i) that payment recipients who were receiving their payments from an agency by check before March 1, 2011, may to continue to receive those payments by check through February 28, 2013 and (ii) that individuals who filed claims for Federal payments before March 1, 2011, and who requested check payments when they filed, are permitted to receive payments by check through February 28, 2013. Because those time periods have expired, the waivers are no longer needed in the regulation. The remaining paragraphs of § 208.4(a)(1) are unchanged except that references to Direct Express accounts are replaced by references to "Treasury-sponsored accounts."

Section 208.4(a)(2) through (7) are unchanged. Section 208.4(b) is unchanged except to reflect the renumbering of § 208.4(a)(1) resulting from the deletion of the obsolete waivers.

##### § 208.5

Current § 208.5 addresses the provision of ETA accounts. We are eliminating the text of § 208.5 in its entirety and replacing it with a provision stating that Treasury may designate a Financial Agent to establish and administer accounts for individuals for the disbursement of Federal payments. Federal payments, as defined in § 208.2, include not only benefit payments but also miscellaneous, vendor, expense reimbursement and tax payments. Section 208.5 provides that such accounts may be established upon terms and conditions that the Secretary considers appropriate or necessary and that they shall be made available at a reasonable cost and with the same consumer protections provided to other account holders at the financial

institution. These requirements reflect that Treasury may deliver payments to such accounts and the maintenance of accounts and the provision of account-related services under this section shall constitute reasonable duties of a Financial Agent of the United States.

##### § 208.6

Currently § 208.6 provides that an individual who receives a benefit payment is eligible to open a Direct Express account, under terms and conditions established by Treasury. This section also provides that the offering of a Direct Express account constitutes the provision of EBT services within the meaning of Public Law 104–208. In the final rule, § 208.6 is broadened to provide that an individual who receives a Federal payment is eligible to open a Treasury-sponsored account, under terms and conditions established by Treasury. The sentence referring to Public Law 104–208 has been deleted as unnecessary in light of revisions to the definition of "electronic benefit transfer."

##### § 208.7

Section 208.7 is unchanged except that the reference to a Direct Express account is replaced by a reference to a "Treasury-sponsored account."

##### § 208.8

We are adding a sentence to current § 208.8 that states that for recipients who do not designate a bank account for the receipt of payments, Treasury may disburse payments to a Treasury-sponsored account or to an account to which the recipient is receiving other Federal payments.

##### § 208.9–11

We are not changing § 208.9, § 208.10, or § 208.11.

#### V. Procedural Analysis

##### *Regulatory Planning and Review*

The final rule does not meet the criteria for a "significant regulatory action" as defined in Executive Order 12866. Therefore, the regulatory review procedures contained therein do not apply.

##### *Regulatory Flexibility Act*

It is hereby certified that the final rule will not have a significant economic impact on a substantial number of small entities. The rule provisions being amended apply to individuals who receive Federal payments, and do not have any direct impact on small entities.

*Unfunded Mandates Act of 1995*

Section 202 of the Unfunded Mandates Reform Act of 1995, 2 U.S.C. 1532 (Unfunded Mandates Act), requires that the agency prepare a budgetary impact statement before promulgating any rule likely to result in a Federal mandate that may result in the expenditure by State, local, and tribal governments, in the aggregate, or by the private sector, of \$100 million or more in any one year. If a budgetary impact statement is required, section 205 of the Unfunded Mandates Act also requires the agency to identify and consider a reasonable number of regulatory alternatives before promulgating the rule. We have determined that the final rule will not result in expenditures by State, local, and tribal governments, in the aggregate, or by the private sector, of \$100 million or more in any one year. Accordingly, we have not prepared a budgetary impact statement or specifically addressed any regulatory alternatives.

**List of Subjects in 31 CFR Part 208**

Banks, banking, Debit card, Disbursement, Electronic funds transfer, Federal payment, Treasury-sponsored account.

■ For the reasons set out in the preamble, 31 CFR part 208 is revised to read as follows:

**PART 208—MANAGEMENT OF FEDERAL AGENCY DISBURSEMENTS**

Sec.

- 208.1 Scope and application.
- 208.2 Definitions.
- 208.3 Payment by electronic funds transfer.
- 208.4 Waivers.
- 208.5 Accounts for disbursement of Federal payments.
- 208.6 Availability of Treasury-sponsored accounts.
- 208.7 Agency responsibilities.
- 208.8 Recipient responsibilities.
- 208.9 Compliance.
- 208.10 Reservation of rights.
- 208.11 Accounts for disaster victims.

**Authority:** 5 U.S.C. 301; 12 U.S.C. 90, 265, 266, 1767, 1789a; 31 U.S.C. 321, 3122, 3301, 3302, 3303, 3321, 3325, 3327, 3328, 3332, 3335, 3336, 6503.

**§ 208.1 Scope and application.**

This part applies to all Federal payments made by an agency. Except as specified in § 208.4, this part requires payments, other than payments made under the Internal Revenue Code of 1986, to be made by electronic funds transfer.

**§ 208.2 Definitions.**

The following definitions apply to this part:

*Agency* means any department, agency, or instrumentality of the United States Government, or a corporation owned or controlled by the Government of the United States.

*Authorized payment agent* means any individual or entity that is appointed or otherwise selected as a representative payee or fiduciary, under regulations of the Social Security Administration, the Department of Veterans Affairs, the Railroad Retirement Board, or other agency making Federal payments, to act on behalf of an individual entitled to a Federal payment.

*Direct Express® card* means the prepaid debit card issued to recipients of Federal benefits by a Financial Agent pursuant to requirements established by Treasury.

*Disbursement* means, in the context of payments delivered to Treasury-sponsored accounts, the performance of the following duties by a Financial Agent acting as agent of the United States:

- (1) The establishment of an account for the recipient that meets the requirements of the Federal Deposit Insurance Corporation or the National Credit Union Administration Board for deposit or share insurance;
- (2) The maintenance of such an account;
- (3) The receipt of Federal payments through the Automated Clearing House system or other electronic means and crediting of Federal payments to the account; and
- (4) The provision of recipient access to funds in the account on the terms specified by Treasury.

*Electronic benefits transfer (EBT)* means the provision of Federal benefit, wage, salary, and retirement payments electronically, through disbursement by a financial institution acting as a Financial Agent. For purposes of this part and Public Law 104–208, EBT includes, but is not limited to, disbursement through a Treasury-sponsored account or a Federal/State EBT program.

*Electronic funds transfer* means any transfer of funds, other than a transaction originated by cash, check, or similar paper instrument that is initiated through an electronic terminal, telephone, computer, or magnetic tape, for the purpose of ordering, instructing, or authorizing a financial institution to debit or credit an account. The term includes, but is not limited to, Automated Clearing House transfers, Fedwire transfers, and transfers made at automated teller machines and point-of-sale terminals. For purposes of this part only, the term electronic funds transfer includes a credit card transaction.

*Federal payment* means any payment made by an agency. The term includes, but is not limited to:

- (1) Federal wage, salary, and retirement payments;
- (2) Vendor and expense reimbursement payments;
- (3) Benefit payments;
- (4) Miscellaneous payments including, but not limited to: Interagency payments; grants; loans; fees; principal, interest, and other payments related to U.S. marketable and nonmarketable securities; overpayment reimbursements; and payments under Federal insurance or guarantee programs for loans; and
- (5) Payments under the Internal Revenue Code of 1986 (26 U.S.C.).

*Federal/State EBT program* means any program that provides access to Federal benefit, wage, salary, and retirement payments and to State-administered benefits through a single delivery system and in which Treasury designates a Financial Agent to disburse the Federal payments.

*Federally-insured financial institution* means any financial institution, the deposits of which are insured by the Federal Deposit Insurance Corporation under 12 U.S.C. Chapter 16 or, in the case of a credit union, the member accounts of which are insured by the National Credit Union Share Insurance Fund under 12 U.S.C. Chapter 14, Subchapter II.

*Financial Agent* means a financial institution that has been designated by Treasury as a Financial Agent for the provision of electronic funds transfer or EBT services under any provision of Federal law, including 12 U.S.C. 90, 265, 266, 1767, and 1789a, and 31 U.S.C. 3122 and 3303, as amended by the Omnibus Consolidated Appropriations Act, 1997, Section 664, Public Law 104–208.

*Financial institution* means:

- (1) Any insured bank as defined in section 3 of the Federal Deposit Insurance Act (12 U.S.C. 1813) or any bank which is eligible to make application to become an insured bank under section 5 of such Act (12 U.S.C. 1815);
- (2) Any mutual savings bank as defined in section 3 of the Federal Deposit Insurance Act (12 U.S.C. 1813) or any bank which is eligible to make application to become an insured bank under section 5 of such Act (12 U.S.C. 1815);
- (3) Any savings bank as defined in section 3 of the Federal Deposit Insurance Act (12 U.S.C. 1813) or any bank which is eligible to make application to become an insured bank

under section 5 of such Act (12 U.S.C. 1815);

(4) Any insured credit union as defined in section 101 of the Federal Credit Union Act (12 U.S.C. 1752) or any credit union which is eligible to make application to become an insured credit union under section 201 of such Act (12 U.S.C. 1781);

(5) Any savings association as defined in section 3 of the Federal Deposit Insurance Act (12 U.S.C. 1813) which is an insured depository institution (as defined in such Act) (12 U.S.C. 1811 *et seq.*) or is eligible to apply to become an insured depository institution under the Federal Deposit Insurance Act (12 U.S.C. 1811 *et seq.*); and

(6) Any agency or branch of a foreign bank as defined in section 1(b) of the International Banking Act, as amended (12 U.S.C. 3101).

*Individual* means a natural person.

*Recipient* means an individual, corporation, or other public or private entity that is authorized to receive a Federal payment from an agency.

*Secretary* means Secretary of the Treasury.

*Treasury* means the United States Department of the Treasury.

*Treasury-sponsored account* means a Direct Express card account, a U.S. Debit Card account, or another account established pursuant to § 208.5 or § 208.11.

*U.S. Debit Card* means the prepaid debit card issued to recipients of certain Federal payments by a Financial Agent pursuant to requirements established by Treasury.

#### § 208.3 Payment by electronic funds transfer.

Subject to § 208.4, and notwithstanding any other provision of law, all Federal payments made by an agency shall be made by electronic funds transfer. This requirement does not apply to payments under the Internal Revenue Code of 1986.

#### § 208.4 Waivers.

(a) Payment by electronic funds transfer is not required in the following cases:

(1) Where an individual:

(i) Was born prior to May 1, 1921, and was receiving payment by check on March 1, 2013;

(ii) Receives a type of payment for which Treasury does not offer delivery to a Treasury-sponsored account. In such cases, those payments are not required to be made by electronic funds transfer, unless and until such payments become eligible for deposit to a Treasury-sponsored account;

(iii) Is ineligible for a Treasury-sponsored account because of

suspension or cancellation of the individual's Treasury-sponsored account by the Financial Agent;

(iv) Has filed a waiver request with Treasury certifying that payment by electronic funds transfer would impose a hardship because of the individual's inability to manage an account at a financial institution or a Treasury-sponsored account due to a mental impairment, and Treasury has not rejected the request; or

(v) Has filed a waiver request with Treasury certifying that payment by electronic funds transfer would impose a hardship because of the individual's inability to manage an account at a financial institution or a Treasury-sponsored account due to the individual living in a remote geographic location lacking the infrastructure to support electronic financial transactions, and Treasury has not rejected the request;

(2) Where the political, financial, or communications infrastructure in a foreign country does not support payment by electronic funds transfer;

(3) Where the payment is to a recipient within an area designated by the President or an authorized agency administrator as a disaster area. This waiver is limited to payments made within 120 days after the disaster is declared;

(4) Where either:

(i) A military operation is designated by the Secretary of Defense in which uniformed services undertake military actions against an enemy; or

(ii) A call or order to, or retention on, active duty of members of the uniformed services is made during a war or national emergency declared by the President or Congress;

(5) Where a threat may be posed to national security, the life or physical safety of any individual may be endangered, or a law enforcement action may be compromised;

(6) Where the agency does not expect to make payments to the same recipient within a one-year period on a regular, recurring basis and remittance data explaining the purpose of the payment is not readily available from the recipient's financial institution receiving the payment by electronic funds transfer; and

(7) Where an agency's need for goods and services is of such unusual and compelling urgency that the Government would be seriously injured unless payment is made by a method other than electronic funds transfer; or, where there is only one source for goods or services and the Government would be seriously injured unless payment is made by a method other than electronic funds transfer.

(b) An individual who requests a waiver under paragraphs (a)(1)(iv) and (v) of this section shall provide, in writing, to Treasury a certification supporting that request, in such form that Treasury may prescribe. The individual shall attest to the certification before a notary public, or otherwise file the certification in such form that Treasury may prescribe.

#### § 208.5 Accounts for disbursement of Federal payments.

Treasury may designate a Financial Agent to establish and administer Treasury-sponsored accounts for individuals for the disbursement of Federal payments, including benefit, retirement, salary, miscellaneous, vendor, expense reimbursement and tax payments. Such accounts may be established upon terms and conditions that the Secretary considers appropriate or necessary and shall be made available at a reasonable cost and with the same consumer protections provided to other account holders at the financial institution. Treasury may deliver payments to such accounts and the maintenance of accounts and the provision of account-related services under this section shall constitute reasonable duties of a Financial Agent of the United States.

#### § 208.6 Availability of Treasury-sponsored accounts.

An individual who receives a Federal payment shall be eligible to open a Treasury-sponsored account under terms and conditions established by Treasury.

#### § 208.7 Agency responsibilities.

An agency shall put into place procedures that allow recipients to provide the information necessary for the delivery of payments to the recipient by electronic funds transfer to an account at the recipient's financial institution or to a Treasury-sponsored account.

#### § 208.8 Recipient responsibilities.

Each recipient who is required to receive payment by electronic funds transfer shall provide the information necessary to effect payment by electronic funds transfer. For recipients who do not designate a bank account for the receipt of payments, Treasury may disburse payments to a Treasury-sponsored account or to an account to which the recipient is receiving other Federal payments.

#### § 208.9 Compliance.

(a) Treasury will monitor agencies' compliance with this part. Treasury may require agencies to provide information



about their progress in converting payments to electronic funds transfer.

(b) If an agency fails to make payment by electronic funds transfer, as prescribed under this part, Treasury may assess a charge to the agency pursuant to 31 U.S.C. 3335.

**§ 208.10 Reservation of rights.**

The Secretary reserves the right, in the Secretary's discretion, to waive any provision(s) of this part in any case or class of cases.

**§ 208.11 Accounts for disaster victims.**

Treasury may establish and administer accounts at any financial institution designated as a Financial Agent for disaster victims in order to allow for the delivery by electronic funds transfer of one or more Federal payments. Such accounts may be established upon terms and conditions that the Secretary considers appropriate or necessary in light of the circumstances. Treasury may deliver payments to these accounts notwithstanding any other payment instructions from the recipient and without regard to the requirements of §§ 208.4 and 208.7 and § 210.5 of this chapter. For purposes of this section, "disaster victim" means an individual or entity located within an emergency area, or an individual or entity that has relocated or been displaced from an emergency area as a result of a major disaster or emergency. "Emergency area" means a geographical area in which there exists an emergency or disaster declared by the President pursuant to the National Emergencies Act (50 U.S.C. 1601 *et seq.*) or the Robert T. Stafford Disaster Relief and

Emergency Assistance Act (42 U.S.C. 5121 *et seq.*). The maintenance of accounts and the provision of account-related services under this section shall constitute reasonable duties of a Financial Agent of the United States.

**David A. Lebryk,**

*Fiscal Assistant Secretary.*

[FR Doc. 2020-08058 Filed 4-30-20; 8:45 am]

**BILLING CODE P**

**ENVIRONMENTAL PROTECTION AGENCY**

**40 CFR Part 52**

[EPA-R09-OAR-2019-0564; FRL-10006-63-Region 9]

**Air Plan Approval; California; Mojave Desert Air Quality Management District**

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Final rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is taking final action to approve revisions to the Mojave Desert Air Quality Management District (MDAQMD) portion of the California State Implementation Plan (SIP). These revisions concern emissions of volatile organic compounds (VOCs) from organic liquid and gasoline transfer and storage operations. We are approving local rules that regulate these emission sources under the Clean Air Act (CAA or the Act). We are also converting the conditional approval of the MDAQMD's reasonably available control technology (RACT) SIPs for the 1997 and 2008 ozone standards, as it applies to these rules, to a full approval.

**DATES:** This rule will be effective on June 1, 2020.

**ADDRESSES:** The EPA has established a docket for this action under Docket ID No. EPA-R09-OAR-2019-0564. All documents in the docket are listed on the <https://www.regulations.gov> website. Although listed in the index, some information is not publicly available, *e.g.*, Confidential Business Information or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the internet and will be publicly available only in hard copy form. Publicly available docket materials are available through <https://www.regulations.gov>, or please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section for additional availability information.

**FOR FURTHER INFORMATION CONTACT:** Rebecca Newhouse, EPA Region IX, 75 Hawthorne St., San Francisco, CA 94105. By phone: (415) 972-3004 or by email at [newhouse.rebecca@epa.gov](mailto:newhouse.rebecca@epa.gov).

**SUPPLEMENTARY INFORMATION:** Throughout this document, "we," "us" and "our" refer to the EPA.

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**I. Proposed Action**

On November 20, 2019 (84 FR 64035), the EPA proposed to approve the following rules into the California SIP.

Local agency	Rule No.	Rule title	Amended	Submitted
MDAQMD .....	461	Gasoline Transfer and Dispensing .....	01/22/2018	05/23/2018
MDAQMD .....	462	Organic Liquid Loading .....	01/22/2018	05/23/2018
MDAQMD .....	463	Storage of Organic Liquids .....	01/22/2018	05/23/2018

We proposed to approve these rules because we determined that they comply with the relevant CAA requirements. We also proposed to find that the rule revisions fulfill commitments made by the District and the California Air Resources Board (CARB) necessary for the EPA to convert the partial conditional approval of the District's RACT demonstrations for the 1997 8-hr ozone National Ambient Air Quality Standards (NAAQS) and the 2008 8-hr ozone NAAQS (also referred to as the 2006 and 2015 RACT SIPs) with respect to Rules 461, 462, and 463 (83 FR 5921, February 12, 2018), to a

full approval. Our proposed action contains more information on the rules and our evaluation.

**II. Public Comments and EPA Responses**

The EPA's proposed action provided a 30-day public comment period. During the comment period, we received seventeen anonymous comments. Ten commenters supported EPA's proposal. Two commenters discussed the impacts of air pollution generally, and the importance of clean air and regulating emissions from gasoline in the Mojave Desert, without expressing either

support or opposition to the EPA's proposal. We thank these commenters for their input.

The issues raised by the five remaining commenters are described below, followed by the EPA's response. One commenter asked why the EPA proposed to enforce the updated regulations only in the Mojave Desert, and not in the remainder of the United States, and two more wrote that although the proposed rule is a "great" revision to the Mojave AQMD rules, "the EPA needs to use their power of regulating emission sources under the Clean Air Act on a wider scope of the